

Vote 19

Social Development

Adjusted budget summary

R thousand	Appropriation	Adjustments appropriation	2020/21		Adjusted appropriation
			Second adjustments appropriation		
			Decrease	Increase	
Amount to be appropriated	197 718 275	25 473 882	–	7 615 141	230 807 298
<i>of which:</i>					
Current payments	939 592	–	–	59 938	999 530
Transfers and subsidies	196 766 757	25 473 882	–	7 555 203	229 795 842
Payments for capital assets	11 926	–	–	–	11 926
Executive authority	Minister of Social Development				
Accounting officer	Director-General of Social Development				
Website	www.dsd.gov.za				

Vote purpose

Ensure protection against vulnerability by creating an enabling environment for the provision of a comprehensive, integrated and sustainable social development service.

Performance

Indicator	Programme	MTSF priority	Annual performance		
			Projected for 2020/21 as published in the 2020 ENE	Achieved in the first half of 2020/21 (April to September)	Changed target for 2020/21
Total number of old age grant beneficiaries	Social Assistance	Priority 4: Consolidating the social wage through reliable and quality basic services	3.8 million	3.7 million	–
Total number of war veterans grant beneficiaries	Social Assistance		47	47	–
Total number of disability grant beneficiaries	Social Assistance		1 million	1.1 million	–
Total number of child support grant beneficiaries	Social Assistance		13 million	12.9 million	–
Total number of foster care grant beneficiaries	Social Assistance		326 380	374 274	–
Total number of care dependency grant beneficiaries	Social Assistance		157 871	158 186	–
Total number of grant-in-aid beneficiaries	Social Assistance		311 056	263 640	–
Percentage of appeals per year adjudicated within 90 days of receipt	Social Security Policy and Administration		95%	93% (245/261)	70% ¹
Percentage of non-profit organisation registration applications processed per year within 2 months of receipt	Social Policy and Integrated Service Delivery		99%	62% (3 238/5 292)	30% ¹

1. Target changed due to the COVID-19 pandemic.

Adjusted estimates

Programme	2020/21								Adjusted appropriation
	R thousand	Appropriation	Adjustments appropriation	Second adjustments appropriation				Total second adjustments appropriation	
Roll-overs				Unforeseeable/unavoidable ^{1,2}	Virements and shifts	Declared unspent funds	Other adjustments		
Administration	426 660	10 000	–	–	–	–	(10 100)	(10 100)	426 560
Social Assistance	187 835 779	25 473 882	–	7 296 896	–	–	–	7 296 896	220 606 557
Social Security	7 831 970	(5 500)	–	–	–	–	(240 639)	(240 639)	7 585 831
Policy and Administration									
Welfare Services	1 256 698	5 500	–	588 728	–	–	(8 649)	580 079	1 842 277
Policy Development and Implementation									
Support									
Social Policy and Integrated Service Delivery	367 168	(10 000)	–	–	–	–	(11 095)	(11 095)	346 073
Total	197 718 275	25 473 882	–	7 885 624	–	–	(270 483)	7 615 141	230 807 298
Economic classification									
Current payments	939 592	–	–	92 478	–	–	(32 540)	59 938	999 530
Compensation of employees	537 857	33 000	–	92 478	–	–	(32 540)	59 938	630 795
Goods and services	401 735	(33 000)	–	–	–	–	–	–	368 735
Transfers and subsidies	196 766 757	25 473 882	–	7 793 146	–	–	(237 943)	7 555 203	229 795 842
Provinces and municipalities	915 149	–	–	496 250	–	–	–	496 250	1 411 399
Departmental agencies and accounts	7 944 717	–	–	–	–	–	(237 943)	(237 943)	7 706 774
Foreign governments and international organisations	7 318	–	–	–	–	–	–	–	7 318
Non-profit institutions	42 620	–	–	–	–	–	–	–	42 620
Households	187 856 953	25 473 882	–	7 296 896	–	–	–	7 296 896	220 627 731
Payments for capital assets	11 926	–	–	–	–	–	–	–	11 926
Machinery and equipment	11 306	–	–	–	–	–	–	–	11 306
Software and other intangible assets	620	–	–	–	–	–	–	–	620
Total	197 718 275	25 473 882	–	7 885 624	–	–	(270 483)	7 615 141	230 807 298

1. Unforeseeable and unavoidable expenditure in terms of section 6(1)(a) of the Appropriation Act (2020).

2. Unforeseeable and unavoidable expenditure in terms of section 30 of the Public Finance Management Act (1999).

Programme 1: Administration

Subprogramme	2020/21								Adjusted appropriation
	R thousand	Appropriation	Adjustments appropriation	Second adjustments appropriation				Total second adjustments appropriation	
Roll-overs				Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments		
Ministry	43 197	(3 000)	–	–	–	–	–	–	40 197
Department Management	74 473	(4 000)	–	–	–	–	(2 100)	(2 100)	68 373
Corporate Management	171 229	20 000	–	–	–	–	(4 000)	(4 000)	187 229
Finance	76 194	(3 000)	–	–	–	–	(3 000)	(3 000)	70 194
Internal Audit	17 187	–	–	–	–	–	(1 000)	(1 000)	16 187
Office Accommodation	44 380	–	–	–	–	–	–	–	44 380
Total	426 660	10 000	–	–	–	–	(10 100)	(10 100)	426 560

Programme 1: Administration (continued)

		2020/21							
Economic classification	R thousand	Appropriation	Adjustments appropriation	Second adjustments appropriation				Total second adjustments appropriation	Adjusted appropriation
				Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds		
Current payments		421 359	10 000	–	–	–	–	(10 100)	421 259
Compensation of employees		221 883	–	–	–	–	–	(10 100)	211 783
Goods and services		199 476	10 000	–	–	–	–	–	209 476
Transfers and subsidies		2 268	–	–	–	–	–	–	2 268
Departmental agencies and accounts		1 752	–	–	–	–	–	–	1 752
Households		516	–	–	–	–	–	–	516
Payments for capital assets		3 033	–	–	–	–	–	–	3 033
Machinery and equipment		2 413	–	–	–	–	–	–	2 413
Software and other intangible assets		620	–	–	–	–	–	–	620
Total		426 660	10 000	–	–	–	–	(10 100)	426 560

Programme 2: Social Assistance

		2020/21							
Subprogramme	R thousand	Appropriation	Adjustments appropriation	Second adjustments appropriation				Total second adjustments appropriation	Adjusted appropriation
				Roll-overs	Unforeseeable/unavoidable ^{1,2}	Virements and shifts	Declared unspent funds		
Old Age		83 105 596	–	–	–	–	–	–	83 105 596
War Veterans		1 797	–	–	–	–	–	–	1 797
Disability		24 390 083	–	–	–	–	–	–	24 390 083
Foster Care		4 965 276	80 819	–	–	–	–	–	5 046 095
Care Dependency		3 568 568	–	–	–	–	–	–	3 568 568
Child Support		69 765 229	15 120 330	–	–	–	–	–	84 885 559
Grant-in-Aid		1 632 230	–	–	–	–	–	–	1 632 230
Social Relief of Distress		407 000	10 272 733	–	7 296 896	–	–	–	17 976 629
Total		187 835 779	25 473 882	–	7 296 896	–	–	–	220 606 557
Economic classification									
Transfers and subsidies		187 835 779	25 473 882	–	7 296 896	–	–	–	220 606 557
Households		187 835 779	25 473 882	–	7 296 896	–	–	–	220 606 557
Total		187 835 779	25 473 882	–	7 296 896	–	–	–	220 606 557

1. Unforeseeable and unavoidable expenditure in terms of section 6(1)(a) of the Appropriation Act (2020).

2. Unforeseeable and unavoidable expenditure in terms of section 30 of the Public Finance Management Act (1999).

Programme 3: Social Security Policy and Administration

		2020/21							
Subprogramme	R thousand	Appropriation	Adjustments appropriation	Second adjustments appropriation				Total second adjustments appropriation	Adjusted appropriation
				Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds		
Social Security Policy		68 359	(3 000)	–	–	–	–	(11 000)	54 359
Development Appeals		39 585	(2 000)	–	–	–	–	–	37 585
Adjudication		7 645 843	–	–	–	–	–	(229 639)	7 416 204
Social Grants Administration		72 578	–	–	–	–	–	–	72 578
Social Grants Fraud Investigations		5 605	(500)	–	–	–	–	–	5 105
Total		7 831 970	(5 500)	–	–	–	–	(240 639)	7 585 831

Programme 3: Social Security Policy and Administration (continued)

Economic classification		2020/21							
		Appropriation	Adjustments appropriation	Second adjustments appropriation					Total second adjustments appropriation
Roll-overs	Unforeseeable/unavoidable			Virements and shifts	Declared unspent funds	Other adjustments			
R thousand									
Current payments	106 099	(5 500)	–	–	–	–	(11 000)	(11 000)	89 599
Compensation of employees	68 889	–	–	–	–	–	(11 000)	(11 000)	57 889
Goods and services	37 210	(5 500)	–	–	–	–	–	–	31 710
Transfers and subsidies	7 723 192	–	–	–	–	–	(229 639)	(229 639)	7 493 553
Departmental agencies and accounts	7 718 421	–	–	–	–	–	(229 639)	(229 639)	7 488 782
Foreign governments and international organisations	4 471	–	–	–	–	–	–	–	4 471
Households	300	–	–	–	–	–	–	–	300
Payments for capital assets	2 679	–	–	–	–	–	–	–	2 679
Machinery and equipment	2 679	–	–	–	–	–	–	–	2 679
Total	7 831 970	(5 500)	–	–	–	–	(240 639)	(240 639)	7 585 831

Programme 4: Welfare Services Policy Development and Implementation Support

Subprogramme		2020/21							
		Appropriation	Adjustments appropriation	Second adjustments appropriation					Total second adjustments appropriation
Roll-overs	Unforeseeable/unavoidable ¹			Virements and shifts	Declared unspent funds	Other adjustments			
R thousand									
Service Standards	31 852	(4 000)	–	–	–	–	–	–	27 852
Substance Abuse	22 038	(2 000)	–	–	–	–	–	–	20 038
Older Persons	19 355	(4 000)	–	–	–	–	–	–	15 355
People with Disabilities	13 366	(500)	–	–	–	–	–	–	12 866
Children	1 008 295	(9 000)	–	512 750	–	–	–	512 750	1 512 045
Families	11 080	(500)	–	–	–	–	–	–	10 580
Social Crime Prevention and Victim Empowerment	74 334	28 000	–	75 978	–	–	(8 649)	67 329	169 663
Youth	12 753	(2 000)	–	–	–	–	–	–	10 753
HIV and AIDS	35 945	–	–	–	–	–	–	–	35 945
Social Worker Scholarships	22 927	–	–	–	–	–	–	–	22 927
Programme Management	4 753	(500)	–	–	–	–	–	–	4 253
Total	1 256 698	5 500	–	588 728	–	–	(8 649)	580 079	1 842 277

Programme 4: Welfare Services Policy Development and Implementation Support (continued)

Economic classification	2020/21									
	R thousand	Appropriation	Adjustments appropriation	Second adjustments appropriation					Total second adjustments appropriation	Adjusted appropriation
				Roll-overs	Unforeseeable/unavoidable ¹	Virements and shifts	Declared unspent funds	Other adjustments		
Current payments		272 563	5 500	–	92 478	–	–	(8 649)	83 829	361 892
Compensation of employees		154 196	33 000	–	92 478	–	–	(8 649)	83 829	271 025
Goods and services		118 367	(27 500)	–	–	–	–	–	–	90 867
Transfers and subsidies		978 825	–	–	496 250	–	–	–	496 250	1 475 075
Provinces and municipalities		915 149	–	–	496 250	–	–	–	496 250	1 411 399
Foreign governments and international organisations		880	–	–	–	–	–	–	–	880
Non-profit institutions		42 620	–	–	–	–	–	–	–	42 620
Households		20 176	–	–	–	–	–	–	–	20 176
Payments for capital assets		5 310	–	–	–	–	–	–	–	5 310
Machinery and equipment		5 310	–	–	–	–	–	–	–	5 310
Total		1 256 698	5 500	–	588 728	–	–	(8 649)	580 079	1 842 277

1. Unforeseeable and unavoidable expenditure in terms of section 6(1)(a) of the Appropriation Act (2020).

Programme 5: Social Policy and Integrated Service Delivery

Subprogramme	2020/21									
	R thousand	Appropriation	Adjustments appropriation	Second adjustments appropriation					Total second adjustments appropriation	Adjusted appropriation
				Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments		
Social Policy		6 783	–	–	–	–	–	–	–	6 783
Research and Development		12 580	(1 000)	–	–	–	–	(2 791)	(2 791)	8 789
Special Projects and Innovation		39 443	(3 000)	–	–	–	–	–	–	36 443
Population Policy Promotion		42 837	(3 000)	–	–	–	–	–	–	39 837
Registration and Monitoring of Non-Profit Organisations		7 001	(1 000)	–	–	–	–	–	–	6 001
Substance Abuse Advisory Services and Oversight		30 031	(2 000)	–	–	–	–	–	–	28 031
Community Development National		224 544	–	–	–	–	–	(8 304)	(8 304)	216 240
Development Agency Programme Management		3 949	–	–	–	–	–	–	–	3 949
Total		367 168	(10 000)	–	–	–	–	(11 095)	(11 095)	346 073

Programme 5: Social Policy and Integrated Service Delivery (continued)

Economic classification	2020/21								
	Appropriation	Adjustments appropriation	Second adjustments appropriation					Total second adjustments appropriation	Adjusted appropriation
			Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments		
R thousand									
Current payments	139 571	(10 000)	–	–	–	–	(2 791)	(2 791)	126 780
Compensation of employees	92 889	–	–	–	–	–	(2 791)	(2 791)	90 098
Goods and services	46 682	(10 000)	–	–	–	–	–	–	36 682
Transfers and subsidies	226 693	–	–	–	–	–	(8 304)	(8 304)	218 389
Departmental agencies and accounts	224 544	–	–	–	–	–	(8 304)	(8 304)	216 240
Foreign governments and international organisations	1 967	–	–	–	–	–	–	–	1 967
Households	182	–	–	–	–	–	–	–	182
Payments for capital assets	904	–	–	–	–	–	–	–	904
Machinery and equipment	904	–	–	–	–	–	–	–	904
Total	367 168	(10 000)	–	–	–	–	(11 095)	(11 095)	346 073

Details of adjustments to the 2020 Estimates of National Expenditure**Unforeseeable and unavoidable expenditure – R7.886 billion****Programme 2: Social Assistance**

An additional R6.797 billion is allocated to the vote to fund the extension of the *special COVID-19 social relief of distress grant* for three months until 31 January 2021 in terms of section 6(1)(a) of the Appropriation Act (2020).

An additional R500 million is allocated to the vote for food relief as part of the *social relief of distress grant* in terms of section 30 of the Public Finance Management Act (1999).

Programme 4: Welfare Services Policy Development and Implementation Support

An additional R588.728 million is allocated to support early childhood development (ECD) programmes as a result of the disruption of ECD services during the COVID-19 lockdown, and for the short-term employment of social workers. Of this amount: R496.25 million is for the *early childhood development conditional grant* to provide unemployment support to 83 333 ECD-related workers for up to six months and top-up payments to 25 500 employed ECD workers for compliance support duties, and R92.478 million is to sustain 1 809 temporary social workers and 500 registration support officers for ECD centres.

Other adjustments – R270.483 million**Adjustments to expenditure earmarked in the 2020 Budget and Supplementary Budget****Programme 1**

A reduction of R10.1 million is effected on compensation of employees.

Programme 3: Social Security Policy and Administration

A reduction of R11 million is effected on compensation of employees. The transfer to the South African Social Security Agency is reduced by R229.639 million, to be effected on compensation of employees.

Programme 4: Welfare Services Policy Development and Implementation Support

A reduction of R8.65 million is effected on compensation of employees.

Programme 5: Social Policy and Integrated Service Delivery

A reduction of R2.79 million is effected on compensation of employees. The transfer to the National Development Agency is reduced by R8.304 million, to be effected on compensation of employees.

Expenditure outcome for 2019/20 and actual expenditure for 2020/21

Programme	2019/20					2020/21				
	Adjusted appropriation	Outcome		Apr 19 - Mar 20	% of adjusted appropriation	Adjusted appropriation	Adjusted appropriation/ Total (%)	Actual expenditure		
		Apr 19 - Sep 19	% of adjusted appropriation					Apr 20 - Sep 20	% of adjusted appropriation	
R thousand										
Administration	402 999	178 916	44.4	421 388	104.6	426 560	0.2	161 607	37.9	
Social Assistance	175 155 593	86 566 627	49.4	190 289 381	108.6	220 606 557	95.6	107 807 688	48.9	
Social Security	7 688 916	3 732 874	48.5	7 634 290	99.3	7 585 831	3.3	3 858 862	50.9	
Policy and Administration										
Welfare Services	1 037 055	375 442	36.2	962 627	92.8	1 842 277	0.8	524 687	28.5	
Policy Development and Implementation Support										
Social Policy and Integrated Service Delivery	413 282	222 899	53.9	406 127	98.3	346 073	0.1	180 365	52.1	
Subtotal	184 697 845	91 076 758	49.3	199 713 813	108.1	230 807 298	100.0	112 533 209	48.8	
Total	184 697 845	91 076 758	49.3	199 713 813	108.1	230 807 298	100.0	112 533 209	48.8	
Economic classification										
Current payments	1 009 316	381 382	37.8	886 495	87.8	999 530	0.4	330 901	33.1	
Compensation of employees	512 130	251 375	49.1	520 519	101.6	630 795	0.3	254 901	40.4	
Goods and services	497 186	130 007	26.1	365 976	73.6	368 735	0.2	76 000	20.6	
Transfers and subsidies	183 426 321	90 693 722	49.4	198 571 531	108.3	229 795 842	99.6	112 199 550	48.8	
Provinces and municipalities	518 228	259 682	50.1	518 228	100.0	1 411 399	0.6	416 064	29.5	
Departmental agencies and accounts	7 775 789	3 829 185	49.2	7 775 631	100.0	7 706 774	3.3	3 968 391	51.5	
Foreign governments and international organisations	7 317	1 856	25.4	18 605	254.3	7 318	0.0	980	13.4	
Non-profit institutions	130 077	31 914	24.5	158 013	121.5	42 620	0.0	4 927	11.6	
Households	174 994 910	86 571 085	49.5	190 101 054	108.6	220 627 731	95.6	107 809 188	48.9	
Payments for capital assets	11 308	1 654	14.6	7 248	64.1	11 926	0.0	2 758	23.1	
Buildings and other fixed structures	–	–	–	1 016	–	–	–	–	–	
Machinery and equipment	10 720	1 654	15.4	6 146	57.3	11 306	0.0	2 758	24.4	
Software and other intangible assets	588	–	–	86	14.6	620	0.0	–	–	
Payments for financial assets	250 900	–	–	248 539	99.1	–	–	–	–	
Total	184 697 845	91 076 758	49.3	199 713 813	108.1	230 807 298	100.0	112 533 209	48.8	

Expenditure trends

Total expenditure in 2019/20 was R199.7 billion, 108.1 per cent of the 2019/20 adjusted appropriation for the year. Mid-year expenditure in 2019/20 was R91.1 billion, 49.3 per cent of the 2019/20 adjusted appropriation, whereas expenditure in the first half of 2020/21 was R112.5 billion, 50.2 per cent of the adjusted appropriation of R224 billion for the year. Compared to the first half of 2019/20, expenditure over

the same period in 2020/21 increased by R21.5 billion, 23.6 per cent. This was mainly due to the implementation of the R350 *special COVID-19 social relief of distress grant* and top-ups to existing grants that came into effect in May 2020.

Departmental receipts

R thousand	2019/20					2020/21				
	Adjusted estimate	Outcome				Budget estimate	Adjusted estimate	Adjusted receipts estimate/ Total (%)	Actual receipts	
		Apr 19 - Sep 19	Apr 19 - Sep 19 % of adjusted estimate	Apr 19 - Mar 20	Apr 19 - Mar 20 % of adjusted estimate				Apr 20 - Sep 20	Apr 20 - Sep 20 % of adjusted estimate
Departmental receipts	27 342	20 211	73.9	273 034	998.6	31 020	434	100.0	201	46.3
Sales of goods and services produced by department	342	22	6.4	1	0.3	20	320	73.7	161	50.3
Interest, dividends and rent on land	2 000	17 379	869.0	2 601	130.1	6 000	80	18.4	23	28.8
Transactions in financial assets and liabilities	25 000	2 810	11.2	270 432	1 081.7	25 000	34	7.8	17	50.0
Total	27 342	20 211	73.9	273 034	998.6	31 020	434	100.0	201	46.3

Revenue trends

Mid-year revenue in 2019/20 was R20.2 million, 73.9 per cent of the 2019/20 adjusted estimate, whereas revenue in the first half of 2020/21 was R201 000, 46.3 per cent of the adjusted revenue estimate of R434 000 for the year. Compared to the first half of 2019/20, revenue over the same period in 2020/21 decreased by R20 million, 99 per cent, because the South African Social Security Agency did not surrender any revenue collected from grant debtors.

Changes to transfers and subsidies, including conditional grants

Summary of changes to transfers and subsidies per programme

R thousand	Appropriation	2020/21								
		Special appropriation	Adjustments appropriation	Second adjustments appropriation					Total second adjustments appropriation	Adjusted appropriation
				Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments		
Social Assistance Households Social benefits Current	75 137 505	–	25 473 882	–	7 296 896	–	–	–	7 296 896	107 908 283
Foster care	4 965 276	–	80 819	–	–	–	–	–	–	5 046 095
Child support	69 765 229	–	15 120 330	–	–	–	–	–	–	84 885 559
Social relief of distress	407 000	–	10 272 733	–	7 296 896	–	–	–	7 296 896	17 976 629

Summary of changes to transfers and subsidies per programme (continued)

		2020/21								
		Second adjustments appropriation							Total second adjustments appropriation	Adjusted appropriation
R thousand	Appropriation	Special appropriation	Adjustments appropriation	Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments		
Social Security Policy and Administration Departmental agencies and accounts										
Departmental agencies (non-business entities)										
Current	7 718 421	-	-	-	-	-	-	(229 639)	(229 639)	7 488 782
South African Social Security Agency	7 718 421	-	-	-	-	-	-	(229 639)	(229 639)	7 488 782
Services Policy Development and Implementation Support Provinces and municipalities Provincial Revenue Funds										
Current	915 149	-	-	-	496 250	-	-	-	496 250	1 411 399
Early childhood development grant	915 149	-	-	-	496 250	-	-	-	496 250	1 411 399
Social Policy and Integrated Service Delivery Departmental agencies and accounts										
Departmental agencies (non-business entities)										
Current	224 544	-	-	-	-	-	-	(8 304)	(8 304)	216 240
National Development Agency	224 544	-	-	-	-	-	-	(8 304)	(8 304)	216 240

Summary of changes to conditional grants: Provinces

		2020/21								
		Second adjustments appropriation							Total second adjustments appropriation	Adjusted appropriation
R thousand	Appropriation	Special appropriation	Adjustments appropriation	Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments		
Welfare Services Policy Development and Implementation Support										
Current	915 149	-	-	-	496 250	-	-	-	496 250	1 411 399
Early childhood development grant	915 149	-	-	-	496 250	-	-	-	496 250	1 411 399

